

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

CHRISTOPHER HAYDO,

Plaintiff,

v.

MICHAEL J. ASTRUE, Commissioner of
Social Security,

Defendant.

Case No. 3:10-cv-05052-RBL-KLS

REPORT AND RECOMMENDATION

Noted for April 22, 2011

Plaintiff has brought this matter for judicial review of defendant's denial of his application for disability insurance benefits. This matter has been referred to the undersigned Magistrate Judge pursuant to 28 U.S.C. § 636(b)(1)(B) and Local Rule MJR 4(a)(4) and as authorized by Mathews, Secretary of H.E.W. v. Weber, 423 U.S. 261 (1976). After reviewing the parties' briefs and the remaining record, the undersigned submits the following Report and Recommendation for the Court's review, recommending that for the reasons set forth below, defendant's decision to deny benefits be reversed and this matter be remanded for further administrative proceedings.

FACTUAL AND PROCEDURAL HISTORY

On September 14, 2004, plaintiff filed an application for disability insurance benefits, alleging disability as of February 21, 2002, due to issues with his back, neck, shoulder, hip, and left hand, digestive problems, chronic pain, shortness of breath, damage from radiation therapy, depression, and adult attention deficit disorder. See Tr. 62, 67-68, 462. His application was

1 denied upon initial administrative review and on reconsideration. See Tr. 54, 57, 462. A hearing
2 was held before an administrative law judge (“ALJ”) on July 31, 2007, at which plaintiff,
3 represented by counsel, appeared and testified via telephone. See Tr. 420A-458. Also at that
4 hearing, a medical expert appeared and testified in person, as did a vocational expert via video
5 teleconference. See id.

6
7 On November 26, 2007, the ALJ issued a decision in which plaintiff was determined to
8 be not disabled. See Tr. 12-24. Plaintiff’s request for review of the ALJ’s decision was denied
9 by the Appeals Council on March 25, 2008, making the ALJ’s decision defendant’s final
10 decision. See Tr. 4; 20 C.F.R. § 404.981. Plaintiff sought judicial review of defendant’s decision
11 in this Court, which on September 25, 2008 – based on the parties’ stipulation – remanded this
12 matter for further administrative proceedings. See Tr. 462, 478-83. On November 19, 2008, the
13 Appeals Council vacated the ALJ’s decision, and remanded the matter back to an ALJ to proceed
14 in accordance with this Court’s remand order. See Tr. 484-87.

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16 On June 3, 2009, another hearing was held before the same ALJ, at which plaintiff, once
17 more represented by counsel, appeared and testified, as did a different vocational expert. See Tr.
18 1088-1119. On November 24, 2009, the ALJ issued a second decision in which plaintiff again
19 was determined to be not disabled. See Tr. 462-76. It does not appear from the record that the
20 Appeals Council assumed jurisdiction of the case. See 20 C.F.R. § 404.984. The ALJ’s decision
21 therefore became defendant’s final decision after sixty days. Id. On January 27, 2010, plaintiff
22 filed a complaint in this Court seeking judicial review of defendant’s decision. See ECF #1-#3.
23 The administrative record was filed with the Court on July 21, 2010. See ECF #14. The parties
24 have completed their briefing, and thus this matter is now ripe for the Court’s review.

25
26 Plaintiff argues the ALJ’s decision should be reversed and remanded to defendant for an

award of benefits or, in the alternative, for further administrative proceedings, because the ALJ erred: (1) in evaluating the medical evidence in the record; (2) in assessing his credibility; (3) in evaluating the lay witness evidence in the record; (4) in assessing plaintiff's residual functional capacity; and (5) in finding him to be capable of performing other work existing in significant numbers in the national economy. The undersigned agrees the ALJ erred in determining plaintiff to be not disabled, but, for the reasons set forth below, recommends that although defendant's decision should be reversed, this matter again should be remanded for the purpose of conducting further administrative proceedings.

DISCUSSION

This Court must uphold defendant's determination that plaintiff is not disabled if the proper legal standards were applied and there is substantial evidence in the record as a whole to support the determination. See Hoffman v. Heckler, 785 F.2d 1423, 1425 (9th Cir. 1986). Substantial evidence is such relevant evidence as a reasonable mind might accept as adequate to support a conclusion. See Richardson v. Perales, 402 U.S. 389, 401 (1971); Fife v. Heckler, 767 F.2d 1427, 1429 (9th Cir. 1985). It is more than a scintilla but less than a preponderance. See Sorenson v. Weinberger, 514 F.2d 1112, 1119 n.10 (9th Cir. 1975); Carr v. Sullivan, 772 F. Supp. 522, 524-25 (E.D. Wash. 1991). If the evidence admits of more than one rational interpretation, the Court must uphold defendant's decision. See Allen v. Heckler, 749 F.2d 577, 579 (9th Cir. 1984).

I. Plaintiff's Date Last Insured

To be entitled to disability insurance benefits, plaintiff "must establish that [his] disability existed on or before" the date his insured status expired. Tidwell v. Apfel, 161 F.3d 599, 601 (9th Cir. 1998); see also Flaten v. Secretary of Health & Human Services, 44 F.3d 1453, 1460

1 (9th Cir. 1995) (social security statutory scheme requires disability to be continuously disabling
2 from time of onset during insured status to time of application for benefits, if individual applies
3 for benefits for current disability after expiration of insured status). Plaintiff's date last insured
4 was June 30, 2005. See Tr. 465. As such, to be entitled to disability insurance benefits, plaintiff
5 must establish he was disabled prior to or as of that date. See Tidwell, 161 F.3d at 601.

6
7 II. The ALJ's Evaluation of the Medical Evidence in the Record

8 The ALJ is responsible for determining credibility and resolving ambiguities and
9 conflicts in the medical evidence. See Reddick v. Chater, 157 F.3d 715, 722 (9th Cir. 1998).
10 Where the medical evidence in the record is not conclusive, "questions of credibility and
11 resolution of conflicts" are solely the functions of the ALJ. Sample v. Schweiker, 694 F.2d 639,
12 642 (9th Cir. 1982). In such cases, "the ALJ's conclusion must be upheld." Morgan v.
13 Commissioner of the Social Sec. Admin., 169 F.3d 595, 601 (9th Cir. 1999). Determining
14 whether inconsistencies in the medical evidence "are material (or are in fact inconsistencies at
15 all) and whether certain factors are relevant to discount" the opinions of medical experts "falls
16 within this responsibility." Id. at 603.

17
18 In resolving questions of credibility and conflicts in the evidence, an ALJ's findings
19 "must be supported by specific, cogent reasons." Reddick, 157 F.3d at 725. The ALJ can do this
20 "by setting out a detailed and thorough summary of the facts and conflicting clinical evidence,
21 stating his interpretation thereof, and making findings." Id. The ALJ also may draw inferences
22 "logically flowing from the evidence." Sample, 694 F.2d at 642. Further, the Court itself may
23 draw "specific and legitimate inferences from the ALJ's opinion." Magallanes v. Bowen, 881
24 F.2d 747, 755, (9th Cir. 1989).

25
26 The ALJ must provide "clear and convincing" reasons for rejecting the uncontradicted

1 opinion of either a treating or examining physician. Lester v. Chater, 81 F.3d 821, 830 (9th Cir.
2 1996). Even when a treating or examining physician's opinion is contradicted, that opinion "can
3 only be rejected for specific and legitimate reasons that are supported by substantial evidence in
4 the record." Id. at 830-31. However, the ALJ "need not discuss *all* evidence presented" to him
5 or her. Vincent on Behalf of Vincent v. Heckler, 739 F.3d 1393, 1394-95 (9th Cir. 1984)
6 (citation omitted) (emphasis in original). The ALJ must only explain why "significant probative
7 evidence has been rejected." Id.; see also Cotter v. Harris, 642 F.2d 700, 706-07 (3rd Cir. 1981);
8 Garfield v. Schweiker, 732 F.2d 605, 610 (7th Cir. 1984).

10 In general, more weight is given to a treating physician's opinion than to the opinions of
11 those who do not treat the claimant. See Lester, 81 F.3d at 830. On the other hand, an ALJ need
12 not accept the opinion of a treating physician, "if that opinion is brief, conclusory, and
13 inadequately supported by clinical findings" or "by the record as a whole." Batson v.
14 Commissioner of Social Sec. Admin., 359 F.3d 1190, 1195 (9th Cir. 2004); see also Thomas v.
15 Barnhart, 278 F.3d 947, 957 (9th Cir. 2002); Tonapetyan v. Halter, 242 F.3d 1144, 1149 (9th Cir.
16 2001). An examining physician's opinion is "entitled to greater weight than the opinion of a
17 nonexamining physician." Lester, 81 F.3d at 830-31. A non-examining physician's opinion may
18 constitute substantial evidence if "it is consistent with other independent evidence in the record."
19 Id. at 830-31; Tonapetyan, 242 F.3d at 1149.

21 A. Plaintiff's Physical Impairments

22 Plaintiff argues the ALJ erred in finding he did not have a severe back impairment. At
23 step two of the sequential disability evaluation process,¹ the ALJ must determine if an alleged
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26 ¹ Defendant employs a five-step "sequential evaluation process" to determine whether a claimant is disabled. See 20 C.F.R. § 404.1520; 20 C.F.R. § 416.920. If the claimant is found disabled or not disabled at any particular step thereof, the disability determination is made at that step, and the sequential evaluation process ends. See id.

1 impairment is “severe.” 20 C.F.R. § 404.1520. An impairment is “not severe” if it does not
2 “significantly limit” the claimant’s mental or physical abilities to do basic work activities. 20
3 C.F.R. § 404.1520(a)(4)(iii), (c); see also Social Security Ruling (“SSR”) 96-3p, 1996 WL
4 374181 *1. Basic work activities are those “abilities and aptitudes necessary to do most jobs.”
5 20 C.F.R. § 404.1521(b); SSR 85- 28, 1985 WL 56856 *3.

6
7 An impairment is not severe only if the evidence establishes a slight abnormality that has
8 “no more than a minimal effect on an individual[’]s ability to work.” See SSR 85-28, 1985 WL
9 56856 *3; see also Smolen v. Chater, 80 F.3d 1273, 1290 (9th Cir. 1996); Yuckert v. Bowen, 841
10 F.2d 303, 306 (9th Cir.1988). Plaintiff has the burden of proving that his “impairments or their
11 symptoms affect [his] ability to perform basic work activities.” Edlund v. Massanari, 253 F.3d
12 1152, 1159-60 (9th Cir. 2001); Tidwell v. Apfel, 161 F.3d 599, 601 (9th Cir. 1998). This step
13 two inquiry, however, is a *de minimis* screening device used to dispose of groundless claims. See
14 Smolen, 80 F.3d at 1290.

15
16 In terms of plaintiff’s claimed back impairment, as noted above the ALJ found plaintiff’s
17 back problems did not constitute a severe impairment. See Tr. 466. In addition, the ALJ went on
18 to find in relevant part as follows:

19 With regard to alleged back pain, Karen Barr, M.D., . . . evaluated the
20 claimant in April 2002 and noted negative straight leg raising bilaterally, 5/5
21 strength bilaterally, and ability to stand on one leg without difficulty (Ex.
22 B4F, p. 113). Dr. Barr opined the claimant alleged a “disability out of
23 proportion to changes on physical examination” (Ex. B4F, p. 112-115). In a
24 follow-up examination a month later, Dr. Barr noted the claimant’s x-rays of
25 his spine showed no movement of his grade I spondylolisthesis that would
suggest instability (*See* Ex. B4F, p. 16). Dr. Barr concluded the claimant was
not a good candidate for surgery and recommended only conservative
treatments such as physical therapy, which the claimant refused insisting he
needed surgery (Ex. B4F, p. 114). No further follow-up was scheduled.

26 Tr. 467. Plaintiff argues evidence from after the relevant time period in this case – i.e., from the

1 alleged onset date of disability of February 21, 2002, through the date his insured status expired,
2 June 30, 2005 – documents ongoing physical problems culminating in spinal instability requiring
3 the use of a cane for balance. But none of the evidence plaintiff cites in support thereof actually
4 shows plaintiff's use of a cane for balance was medically necessary. See Tr. 412, 513, 561, 573,
5 586, 588-89, 592-93, 599, 691-92, 694, 722, 726, 921, 923-25, 1054-55, 1057, 1061, 1068-69,
6 1074-76, 1084-87. In addition, plaintiff himself points out that this evidence concerns the period
7 subsequent to that during which he must establish disability. Nor does that evidence contain any
8 retrospective medical opinions establishing the existence of significant work-related limitations
9 during the relevant time period. See Flaten v. Secretary of Health & Human Services, 44 F.3d
10 1453, 1461-62 (9th Cir. 1995) (noting it is possible for claimant to establish continuous disabling
11 severity by means of retrospective diagnosis, but only if claimant can prove current disability has
12 existed continuously since date on or before date insurance coverage lapsed).

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15 Plaintiff goes on to argue the ALJ erred in finding his back problems were non-severe,
16 without specifically addressing plaintiff's testimony regarding chronic pain. But although the
17 ALJ must take into account a claimant's pain and other symptoms at step two of the sequential
18 disability evaluation process (see 20 C.F.R. § 404.1529), the severity determination here is made
19 solely on the basis of the objective medical evidence in the record:

20
21 A determination that an impairment(s) is not severe requires a careful
22 evaluation of the medical findings which describe the impairment(s) and an
23 informed judgment about its (their) limiting effects on the individual's
24 physical and mental ability(ies) to perform basic work activities; thus, an
25 assessment of function is inherent in the medical evaluation process itself. At
26 the second step of sequential evaluation, then, medical evidence alone is
evaluated in order to assess the effects of the impairment(s) on ability to do
basic work activities. If this assessment shows the individual to have the
physical and mental ability(ies) necessary to perform such activities, no
evaluation of past work (or of age, education, work experience) is needed.
Rather, it is reasonable to conclude, based on the minimal impact of the
impairment(s), that the individual is capable of engaging in SGA [substantial

1 gainful activity].

2 SSR 85-28, 1985 WL 56856 *4 (emphasis added). Further, as discussed in greater detail below,
3 the ALJ did not err in discounting plaintiff's credibility regarding his symptoms and complaints,
4 and thus would not have been required to adopt plaintiff's testimony regarding his chronic back
5 pain or any problems related thereto at step two, or as also discussed in greater detail below with
6 respect to plaintiff's residual functional capacity following step three.

7
8 Plaintiff also takes issue with the ALJ's finding that his irritable bowel syndrome ("IBS")
9 was not a severe impairment. See Tr. 466. Specifically, in terms of that condition the ALJ found
10 in relevant part:

11 At the hearing, the claimant alleged problems with IBS with complaints of 8-
12 10 bowel movements a day, pain and problems with eating habits. However,
13 this is not sufficiently supported by objective medical evidence in the record.
14 For example, in August 2002, Kazunori Yamamoto, M.D., . . . examined the
15 claimant for the claimant's complaints of constipation, diarrhea, and
16 abdominal pain, along with multiple bowel movements (Ex. B4F, pp. 66-68).
17 Dr. Yamamoto noted a prior full colonoscopy demonstrated a completely
18 normal examination except for internal hemorrhoids. No colonic diverticular
19 disease was found and all other testing yielded normal results. Dr. Yamamoto
20 opined that the various complaints of symptoms along with the lack of
21 objective medical evidence of an organic disease or worrisome constitutional
22 symptoms suggested a process such as IBS rather than a more serious illness,
23 he further attributed the claimant's symptoms to the possibility of being diet-
24 related.

25 In January 2005, Dr. [Rex Martin] Alvord[, M.D.,] conducted a follow-up
26 physical evaluation of the claimant in January 2005 where the diagnosis of
IBS was discontinued and no related symptoms were indicated (Ex. B15F, p.
231). Subsequent treatment notes evidence that the claimant was no longer
taking medication for his alleged colon problems in April 2005 (if not earlier)
(Ex. B15F, p. 153). Thus, though medically determinable, IBS is considered
nonsevere.

27 Id. Plaintiff argues the record contains numerous diagnoses of IBS, a condition known to cause
28 the symptoms he alleges. But the existence of a diagnosis or impairment alone is insufficient to
29 establish disability. See Matthews v. Shalala, 10 F.3d 678, 680 (9th Cir. 1993). Further, whether

1 or not a condition is “known” to cause certain symptoms is irrelevant to the disability evaluation
2 process, without actual evidence supporting the existence of symptoms causing significant work-
3 related limitations in the case at hand. Plaintiff has not made that showing here.

4 In addition, as discussed above with respect to plaintiff’s alleged back problems, the ALJ
5 was not required to adopt the symptoms and limitations alleged by plaintiff, given that he did not
6 err in discounting plaintiff’s credibility regarding his subjective complaints. For this reason, the
7 ALJ also did not err in not adopting vocational expert testimony that an individual who needed to
8 leave his or her work station eight to ten times per day to use the restroom could not perform any
9 work at step five of the sequential disability evaluation process, as once more such a limitation is
10 premised entirely on plaintiff’s self-reports and testimony.

12 Lastly in terms of his alleged IBS, plaintiff argues the ALJ erred in rejecting the disability
13 rating decision provided by the United States Department of Veterans Affairs (“VA”). In that
14 decision, which is dated September 18, 2000, the VA stated its current rating of plaintiff’s IBS
15 would continue “as 30 percent disabling,” as there appeared “to be some improvement in [his]
16 irritable bowel syndrome but sustained improvement [was] not shown.” Tr. 415. The VA also
17 noted plaintiff had “not lost work” due to his reported symptoms. Id. In addition, because there
18 was “a likelihood of improvement,” the rating was “not considered permanent.” Id.

20 Although a determination by the VA about whether a claimant is disabled is not binding
21 on the Social Security Administration (“SSA”), an ALJ must consider that determination in
22 reaching his or her decision. McCartey, 298 F.3d at 1076; 20 C.F.R. § 404.1504. Further, the
23 ALJ “must ordinarily give great weight to a VA determination of disability.” McCartey, 298
24 F.3d at 1076. This is because of “the marked similarity” between the two disability programs:

26 Both programs serve the same governmental purpose--providing benefits to
those unable to work because of a serious disability. Both programs evaluate

1 a claimant's ability to perform full-time work in the national economy on a
2 sustained and continuing basis; both focus on analyzing a claimant's
3 functional limitations; and both require claimants to present extensive medical
4 documentation in support of their claims. . . . Both programs have a detailed
5 regulatory scheme that promotes consistency in adjudication of claims. Both
6 are administered by the federal government, and they share a common
7 incentive to weed out meritless claims. The VA criteria for evaluating
8 disability are very specific and translate easily into SSA's disability
9 framework.

10 Id. However, "[b]ecause the VA and SSA criteria for determining disability are not identical,"
11 the ALJ "may give less weight to a VA disability rating if he gives persuasive, specific, valid
12 reasons for doing so that are supported by the record." Id. (citing Chambliss v. Massanari, 269
13 F.3d 520, 522 (5th Cir. 2001). Here, the ALJ did so.

14 With respect the VA's disability rating decision, the ALJ found in relevant part:

15 Regarding the VA rating decision of September 18, 2000, case law dictates
16 that a judge in a Social Security Disability case "must ordinarily give great
17 weight to a VA determination of disability." McCartey v. Massanari, 298 F.3d
18 1072, 1076 (9th Cir. 2002). The VA rating decision concluded that the
19 claimant was disabled due to IBS . . . (Ex. B9F). However, the undersigned
20 assigns little weight [to] this VA rating decision because it is inconsistent with
21 [the] evidence in the record as a whole, including subsequent compensation
22 evaluations by the VA, as discussed as follows.

23 . . . the VA report noted that the claimant complained of daily bowel
24 movements usually with loose stool without blood about 5 to 6 times per day
25 since his radiotherapy for Hodgkin's lymphoma in 1997 (Ex. B9F, p. 1).
26 However, the report noted a decrease in frequency of bowel movements and
only rare nausea and no vomiting since the last evaluation. While he did
report some ongoing bowel discomfort, he had not lost any work because of
such symptoms. The report did note a lack of sustained improvement, but is
also noted that the rating was not considered permanent and was subject to
revision.

In June 2002, the claimant was evaluated by Angela Chan, M.D., at the VA
for a compensation evaluation (Ex. B4F, p. 89). The claimant reported daily
abdominal cramping with 5 to 8 stools in the morning that were loose to solid.
Despite his complaints, Dr. Chan noted the claimant was not receiving
treatment at the time and reported no work missed due to his colon issues;
there is no indication that Dr. Chan changes the claimant's disability rating
(Ex. B4F, p. 90). During a subsequent GI consultation with Dr. Yamamoto in

1 August 20002, Dr. Yamamoto noted a full colonoscopy that was “completely
2 normal” with no evidence of colonic diverticular disease (Ex. B4F, p. 67).
3 Biopsies of the claimant’s colonic and terminal ileum were also normal. Dr.
4 Yamamoto attributed the claimant’s symptoms to the possibility of being diet-
5 related. The claimant admitted eating a diet that was not necessarily high in
6 fiber and only “rarely” taking medication to firm up his stool. He also
7 reported no weight loss or problems with appetite. Dr. Yammamoto
8 prescribed Bentyl with a requested follow-up in 2 to 3 months. The record
9 indicates there was no follow-up. The claimant did subsequently establish
10 care with Victoria Fang, M.D., . . . in November 2002. Despite the claimant’s
11 IBS symptoms, Dr. Fang did not appear to consider them as significant since
12 she did not . . . order any further GI consultations.

13 In a follow-up VA compensation evaluation in October 2003 by Rex Alvord,
14 M.D., the claimant reported experiencing up to 9 bowel movements in the
15 morning with some abdominal discomfort and that he was being treated with
16 Bentyl (Ex. B10F, p. 2). However, Dr. Alvord noted that the claimant was
17 attending school on a full-time basis, which suggests the claimant was able to
18 adequately function during the day to attend classes despite his alleged IBS
19 symptoms.

20 Dr. Alvord conducted another compensation evaluation in January 2005. The
21 diagnosis of IBS was discontinued and no related symptoms were indicated
22 (Ex. B15F, p. 231). Furthermore, subsequent treatment notes evidence that
23 the claimant was no longer taking medication for his alleged colon problems
24 in April 2005 (if not earlier) (Ex. B15F, p. 153).

25 Tr. 472-73. These are persuasive, specific and valid reasons for discounting the disability rating
26 decision in this case. See Valentine v. Commissioner Social Security Administration, 574 F.3d
685, (9th Cir. 2009) (stating acquisition of new evidence or properly justified reevaluation of old
evidence constitutes persuasive, specific, and valid reason supported by record under McCartey
for according little weight to VA disability rating).

Plaintiff faults the ALJ for relying on the June 2002 evaluation provided by Dr. Chan, as
that evaluation also indicates plaintiff continued to experience significant symptoms leading to a
diagnosis of IBS. But it was plaintiff who reported those symptoms (see Tr. 263), with respect to
which as discussed previously the ALJ did not err in discounting his credibility. Further, also as
discussed above, the mere existence of symptoms or a diagnosed impairment is not sufficient by

1 itself to establish disability, without objective medical evidence of actual significant work-related
2 limitations related thereto. Indeed, Dr. Chan did not provide any opinion as to plaintiff's ability
3 to perform such activities. See id.

4 As for Dr. Chan's comment that no work had been missed due to the IBS, plaintiff argues
5 that it is unknown whether he was working at the time of Dr. Chan's report, and that any work he
6 performed after his date last insured did not rise to the level of substantial gainful activity in light
7 of the ALJ's step one determination.² This argument, though, misses the point. First, the extent
8 to which plaintiff may have been working at the time is not nearly as relevant as the fact that this
9 comment by Dr. Chan strongly indicates plaintiff's IBS did not significantly limit him in the area
10 of work-related activity. Second, even where work performed is found to not rise to the level of
11 substantial gainful activity at step one of the sequential disability evaluation process, evidence of
12 an ability to perform work or activities indicative of such an ability, as discussed in greater detail
13 below, still can call into question a claimant's allegation of disability.

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16 Lastly, plaintiff attempts to dismiss the ALJ's reference to a similar statement made by
17 the VA in its September 18, 2000 disability rating decision, that no work had been missed due to
18 plaintiff's IBS symptoms, by noting that this rating decision was issued prior to the alleged onset
19 date of disability. But plaintiff cannot have it both ways. That is, he cannot assert – or at least
20 assert with any logical consistency – that the ALJ should have adopted the VA's disability rating
21 decision issued at that time, but then turn around and argue the ALJ should not also adopt any of
22 the comments contained therein that may be inconsistent with his disability claim. Instead, the
23 undersigned finds the ALJ did not err in rejecting the VA disability rating decision for all of the
24 reasons noted above, including the comments regarding no missed work.

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² A claimant will not be found disabled for any period of time during which he or she has engaged in "substantial
gainful activity." Tackett v. Apfel, 180 F.3d 1094, 1098 (9th Cir. 1999); see also 20 C.F.R. § 404.1520(a)(4)(i), (b).
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1 B. Plaintiff's Mental Impairments

2 As for his mental impairments, plaintiff argues the ALJ erred in regard to the December
3 20, 2004 evaluation report of Frank L. Seibel, Psy.D., with respect to which the ALJ found in
4 relevant part:

5 The undersigned assigns significant weight to the opinion of Dr. Seibel, an
6 examining psychologist (Ex. B6F) who opined the claimant may have
7 difficulty in an environment "where there is more stimuli," e.g. stress (Ex.
8 B6F, p. 6). Dr. Seibel also opined the claimant's ability to focus and
9 concentrate appeared adequate and that his pace and persistence was only
mildly impaired; he also identified no functioning limitations regarding social
interaction. The undersigned finds Dr. Seibel's opinion as [sic] consistent
with the record as a whole.

10 Tr. 472. In so finding, plaintiff asserts the ALJ did not accurately reflect what Dr. Seibel stated
11 in his opinion. Specifically, plaintiff points to Dr. Seibel's statement that he appeared "to have
12 some difficulty with inattention at this time," that while "[h]is current symptoms [did] not appear
13 to be severe" they were "having a negative impact on his level of functioning at this time," that
14 though "[c]urrently, his ability to focus and concentrate appear[ed] to be functioning adequately,
15 he might "have some difficulty in environments where there [was] more stimuli," and that both
16 his pace and persistence were "mildly impaired." Tr. 395-96. These statements, plaintiff argues,
17 are vague, and at the very least the ALJ erred in taking them to mean he had no mental functional
18 limitations and should have sought clarification from Dr. Seibel.

19 The Court, however, finds no ambiguity sufficient here to require the ALJ to have sought
20 additional clarification or to overturn his evaluation of Dr. Seibel's report. As noted by plaintiff,
21 Dr. Seibel opined that his current symptoms did not appear to be severe, that his ability to focus
22 and concentrate were adequate, and that his pace was only mildly impaired. In addition, as noted
23 by the ALJ, Dr. Seibel also found no problems with social interaction. See Tr. 396. It is true that
24 Dr. Seibel did not further explain exactly how plaintiff's symptoms negatively impacted his level
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1 of functioning, but it was well within the ALJ's authority to resolve this ambiguity by finding Dr.
2 Seibel overall felt plaintiff's problems largely fell in the area of tolerating stress. In other words,
3 read in context, Dr. Seibel's overall opinion was not sufficiently ambiguous to require additional
4 record development by the ALJ. See Mayes v. Massanari, 276 F.3d 453, 459 (9th Cir. 2001)
5 (duty to further develop record triggered only when there is ambiguous evidence or when record
6 is inadequate to allow for proper evaluation of evidence). Given that the ALJ limited plaintiff to
7 requiring a stable work environment, such as one with no extreme stress (see Tr. 469), which the
8 undersigned finds adequately encompasses the one significant area of difficulty Dr. Seibel found
9 as noted above, the ALJ's evaluation of Dr. Seibel's opinion was not improper.

11 On the other hand, the undersigned does agree with plaintiff that the ALJ erred in failing
12 to discuss the many moderate mental functional limitations found by Trevelyan Houck, Ph.D.,
13 and Thomas Clifford, Ph.D., two non-examining, consultative psychologists in early 2005, based
14 on their review of the evidence in the record. See Tr. 148-50. Defendant argues a non-examining
15 medical source's opinion may be given less weight than that from an examining medical source.
16 While true, it is not at all clear what weight the ALJ gave to the opinions of Drs. Houck and
17 Clifford, since he did not address them at all in his decision. Further, because those opinions do
18 constitute significant probative evidence, the ALJ could not reject them or give them less weight
19 without comment. To that extent, therefore, the ALJ erred. As such, remand for further
20 consideration thereof in light of the other objective medical evidence in the record regarding
21 plaintiff's mental impairments is warranted.

24 Plaintiff next argues the ALJ erred in failing to consider the connection between his pain,
25 the medication he took and his attention problems. In support of this argument, plaintiff points
26 to a mid-December 2004 notation by William S. Kelly, M.D., that his difficulty paying attention

1 might be related to his chronic pain and prolonged use of Vicodin, and to a change in medication
2 that occurred in late September 2005 due to reported excessive sedation. See Tr. 946, 1032. But
3 the notation by Dr. Kelly is merely a possible explanation for plaintiff's self-reported difficulty
4 in paying attention, and does not itself constitute an opinion of functional limitation. See 1032.
5 As for the late September 2005 medication change, this was a change plaintiff himself made (see
6 Tr. 946), and once more because the ALJ did not err in discounting his credibility as discussed in
7 greater detail below, the ALJ was not required to give any credence to that change.
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9 Lastly, plaintiff argues the ALJ should have considered the early May 2008 evaluation of
10 his cognitive functioning provided by Joseph P. McGonagle, Ph.D.,³ even though that evaluation
11 post-dated the relevant time period in this case by nearly three years. Plaintiff argues it bears on
12 his functional limitations, given the long-standing nature of his condition. But there is nothing in
13 Dr. McGonagle's evaluation report to indicate the opinions contained therein concerned a period
14 other than the one at the time of the report's issuance. See Tr. 576-82. Even if it did relate back
15 to the relevant time period in this case, furthermore, the undersigned notes that the report fails to
16 provide any opinion regarding specific work-related limitations. Accordingly, any error made by
17 the ALJ in not discussing Dr. McGonagle's opinion – or in giving it less weight than that of Dr.
18 Seibel who did expressly address plaintiff's work-related limitations – was harmless. See Stout
19 v. Commissioner, Social Security Admin., 454 F.3d 1050, 1055 (9th Cir. 2006) (error harmless
20 where it is non-prejudicial to claimant or irrelevant to ALJ's ultimate disability conclusion); see
21 also Macri v. Chater, 93 F.3d 540, 545 (9th Cir. 1996) (opinion of psychiatrist who examines
22 claimant after expiration of his or her disability insured status is entitled to less weight than that
23 of psychiatrist who completed contemporaneous examination).
24
25
26

³ It appears this evaluation actually may have been conducted by Scott Hunt, M.A. See Tr. 576-82. For the reasons discussed herein, however, the actual author thereof is not relevant to resolution of this issue.

1 III. The ALJ's Assessment of Plaintiff's Credibility

2 Questions of credibility are solely within the control of the ALJ. See Sample, 694 F.2d at
3 642. The Court should not "second-guess" this credibility determination. Allen, 749 F.2d at 580.
4 In addition, the Court may not reverse a credibility determination where that determination is
5 based on contradictory or ambiguous evidence. See id. at 579. That some of the reasons for
6 discrediting a claimant's testimony should properly be discounted does not render the ALJ's
7 determination invalid, as long as that determination is supported by substantial evidence.
8 Tonapetyan, 242 F.3d at 1148.

10 To reject a claimant's subjective complaints, the ALJ must provide "specific, cogent
11 reasons for the disbelief." Lester, 81 F.3d at 834 (citation omitted). The ALJ "must identify what
12 testimony is not credible and what evidence undermines the claimant's complaints." Id.; see also
13 Dodrill v. Shalala, 12 F.3d 915, 918 (9th Cir. 1993). Unless affirmative evidence shows the
14 claimant is malingering, the ALJ's reasons for rejecting the claimant's testimony must be "clear
15 and convincing." Lester, 81 F.2d at 834. The evidence as a whole must support a finding of
16 malingering. See O'Donnell v. Barnhart, 318 F.3d 811, 818 (8th Cir. 2003).

18 In determining a claimant's credibility, the ALJ may consider "ordinary techniques of
19 credibility evaluation," such as reputation for lying, prior inconsistent statements concerning
20 symptoms, and other testimony that "appears less than candid." Smolen, 80 F.3d at 1284. The
21 ALJ also may consider a claimant's work record and observations of physicians and other third
22 parties regarding the nature, onset, duration, and frequency of symptoms. See id.

24 In this case, the ALJ discounted plaintiff's credibility in part for the following reasons:

25 The undersigned finds that the claimant's physical health symptoms are not
26 substantiated by the record to the degree alleged. For example, the claimant
 testified to experiencing ongoing chronic pain, including in his shoulder, and
 needing to nap and recline "maybe 5 to 10 times" during the day to relieve his

1 pain. However, such symptoms are not adequately documented or are not
2 consistent with the record. For example, in December 2003, the claimant
3 demonstrated full range of motion in his right shoulder with 5/5 strength (Ex.
4 B4F, p. 62). The claimant also reported in 2003 that he worked out his
shoulder using 25-30 lb. dumbbells and that his daily activities were “not
significantly” impacted since he is primarily left handed (Ex. B10F, p. 1).

5 In April 2004, the claimant exhibited full range of motion in his neck, normal
6 gait, symmetrical bilateral upper and lower extremities, no atrophy in upper
7 extremities, near full range of motion of his right upper extremity, and normal
8 EMG (Ex. B4F, p. 112). The treatment notes mentioned possibility of
radiation neuropathy on the right side, but objective evidence demonstrating a
direct connection is noticeably absent (*See* Ex. B4F, pp. 40-48).

9 Tr. 470. These are all valid reasons for discounting plaintiff’s credibility. See Regennitter v.
10 Commissioner of SSA, 166 F.3d 1294, 1297 (9th Cir. 1998) (determination that claimant’s
11 subjective complaints are inconsistent with clinical observations can satisfy clear and convincing
12 requirement); Smolen, 80 F.3d at 1284 (prior inconsistent statements concerning symptoms may
13 be considered). Indeed, plaintiff does not specifically challenge them here.

14 The ALJ went on to discount plaintiff’s credibility in part because:

15 . . . the claimant expressed optimism regarding his physical situation in 2005
16 (Ex. B15F, p. 179). In addition, the claimant reported in April 2005 that he
17 enjoyed camping, fishing, traveling around the area, and “walking around”
18 with his wife – activities which suggest the claimant was not as functionally
limited as alleged (Ex. B15F, p. 223). . . .

19 Tr. 470. The undersigned agrees with plaintiff that his expression of optimism concerning his
20 situation does not actually demonstrate his physical capabilities were not as severe as he alleged.
21 On the other hand, while it is true that the report from April 2005 does not indicate exactly the
22 extent to which plaintiff was able to engage in those activities at the time, the ALJ did not err in
23 treating the statement that plaintiff enjoyed doing them as a strong indication that his physical
24 impairments were not as limiting or disabling as alleged. See Reddick, 157 F.3d at 722 (activities
25 bear on claimant’s credibility if activity level is inconsistent with claimed limitations). Plaintiff
26

1 argues this statement should be read in context with the remainder of that report, wherein various
 2 physical problems he reportedly was having also were noted. See Tr. 1017-18. That description
 3 of plaintiff's medical history, however, is merely that, a description. It gives no indication that
 4 plaintiff's statement regarding enjoying the above activities should be given any less credence or
 5 should otherwise be discounted.⁴

6 The ALJ also discounted plaintiff's credibility in part because:

7
 8 . . . the record document[s] that as of May 2003, the claimant had failed to
 9 show up for 6 follow-up appointments with the VA Oncology Department
 10 despite verbal confirmation with the claimant; as a result, the oncology
 11 department refused to make any future appointments with the claimant (Ex.
 12 B4F, p. 116). Dr. Fang noted in April 2004 that the claimant failed to follow-
 13 through with referrals to a chronic pain clinic and mental health provider (Ex.
 14 B5F, p. 9). Also in 2004, the claimant again failed to show up for an
 15 appointment with Dr. Kelly, a treating physician at the VA (Ex. B4F, p. 115).
 16 In December 2004, Dr. Kelly noted that 3 attempts had to be made to schedule
 17 the initial psychological evaluation because the claimant failed to show up
 18 (Ex. B15F, p. 234).

19 Tr. 471. The failure to assert a good reason for not seeking or following a prescribed course of
 20 treatment, or a finding that a proffered reason is not believable, "can cast doubt on the sincerity
 21 of the claimant's pain testimony." Fair v. Bowen, 885 F.2d 597, 603 (9th Cir. 1989). Plaintiff
 22 argues he did provide good reasons for not following up with his appointments, such as having

23 ⁴ Plaintiff also points out that he need not be "utterly incapacitated" to be eligible for disability benefits, and that
 24 "many home activities may not be easily transferable to a work environment." Smolen, 80 F.3d at 1284 (claimant's
 25 testimony may be rejected if he or she is able to spend substantial part of his or her day performing household chores
 26 or other activities that are transferable to work setting); see also Reddick v. Chater, 157 F.3d 715, 722 (9th Cir.
 1998) (disability claimants should not be penalized for attempting to lead normal lives in face of their limitations);
Orn v. Astrue, 495 F.3d 625, 639 (9th Cir. 2007) (finding reading and watching television to be such undemanding
 activities that they cannot be said to bear meaningful relationship to activities of workplace). The record, however,
 contains further evidence that plaintiff has engaged in additional activities that are "inconsistent with his testimony
 that he has difficulty with functioning due to his physical and mental symptoms." Tr. 471; see also Tr. 394 (enjoys
 gardening and gets out of house on fairly regular basis to go shopping and run errands, but needs break after about
 half hour of doing chores), 417 (daily activities not significantly impacted), 552 (takes care of his three-year-old
 son), 883 (normal day includes playing with son and taking care of house), 884 ("States he is a house husband[,]
 i.e., takes care of the baby, cooks and cleans."). Further, as defendant points out, the Ninth Circuit has recognized
 "two grounds for using daily activities to form the basis of an adverse credibility determination," first, as noted
 above, they can "meet the threshold for transferable work skills," second, they can "contradict his other testimony."
Orn v. Astrue, 495 F.3d 625, 639 (9th Cir. 2007). The evidence in the record supports both grounds.

1 car trouble and difficulty focusing. But as plaintiff himself points out, the record is for the most
2 part devoid of any reason as to why those appointments were missed. See Tr. 215, 224-25, 235,
3 289-90, 332, 338-40, 655, 657, 804, 954, 962-64, 966, 976, 986, 1028, 1032, 1040. As such, the
4 ALJ did not err in discounting plaintiff's credibility for this reason.

5 The ALJ further discounted plaintiff's credibility in part for the following reasons:

6 The record also evidences instances where the claimant has not been
7 forthcoming regarding his substance and alcohol abuse, which clouds the
8 diagnostic picture and any resulting functioning limitations. For example, the
9 claimant failed to mention in his testimony of [sic] his cannabis use during the
10 relevant time period. In April 2005, the claimant admitted to daily cannabis
11 use for the past 6 months – meaning he was abusing as early as October 2004
12 (Ex. B15F, p. 222). In May 2005, the claimant admitted to his group therapist
13 that he needed cannabis and alcohol to manage his health, and admitted he
14 was reluctant to consider life[-]long sobriety as a goal through he was willing
15 to maintain sobriety to satisfy the court order stemming from his multiple
16 DUIs (Ex. B15F, p. 218). Also, Dr. Seibel noted in his psychological
17 evaluation that he suspected the claimant was not being wholly forthcoming
18 about his alcohol abuse (Ex. B6F, p. 5).

19 Tr. 471. Plaintiff argues he has not denied he has a problem with alcohol abuse. The point here,
20 however, is that as noted by the ALJ above, plaintiff was not always forthcoming about the level
21 and extent of his substance abuse, including his failure to mention at the hearing his cannabis use
22 during the relevant time period. As such, the ALJ did not err here. See Smolen, 80 F.3d at 1284
23 (ALJ may consider testimony that appears less than candid).

24 Lastly, plaintiff discounted plaintiff's credibility in part because:

25 The claimant has a poor work history . . . The claimant testified to an inability
26 to work due to his physical and mental impairments. However, the record
documents that the claimant was fired from his last job in February 2002 as a
cashier due to a discrepancy in the amount of cash in the till rather than for
reasons related to any of his impairments (Ex. B15F, p. 223).

Tr. 471-72. This too was a valid reason for finding plaintiff not entirely credible. See Thomas v.
Barnhart, 278 F.3d 947, 959 (9th Cir. 2002) (ALJ properly found that claimant's extremely poor

1 work history and lack of propensity to work in her lifetime had negatively affected her credibility
2 regarding her inability to work). Plaintiff argues the ALJ erred here, pointing to a different part
3 of the record where he states that he stopped working due to “**medical problems,**” and because
4 “[t]here was an incident about the quality of [his] work which was caused by [his] not being
5 mentally alert due to the medications [he] was taking.” Tr. 68 (emphasis in original). When
6 plaintiff reported this incident to one of his treatment providers in late April 2005, he stated only
7 that he was fired “because of a \$50 error in his till,” and did not blame that “error” on his mental
8 or physical difficulties. Tr. 1017.

10 Accordingly, the undersigned finds the ALJ did not err here as well. Thus, while the ALJ
11 did provide one improper reason for discounting plaintiff’s credibility as discussed above, that
12 fact did not render the ALJ’s overall credibility determination invalid, since, also as discussed
13 above, that determination is supported by the substantial evidence in the record. See Tonapetyan,
14 242 F.3d at 1148.

16 IV. The ALJ’s Evaluation of the Lay Witness Evidence in the Record

17 Lay testimony regarding a claimant’s symptoms “is competent evidence that an ALJ must
18 take into account,” unless the ALJ “expressly determines to disregard such testimony and gives
19 reasons germane to each witness for doing so.” Lewis v. Apfel, 236 F.3d 503, 511 (9th Cir.
20 2001). In rejecting lay testimony, the ALJ need not cite the specific record as long as “arguably
21 germane reasons” for dismissing the testimony are noted, even though the ALJ does “not clearly
22 link his determination to those reasons,” and substantial evidence supports the ALJ’s decision.
23 Id. at 512. The ALJ also may “draw inferences logically flowing from the evidence.” Sample,
24 694 F.2d at 642.

26 The record contains a written statement from plaintiff’s wife, in which she describes her

1 observations of his symptoms and limitations. See Tr. 505-06. The ALJ found as follows with
2 respect to that statement:

3 The undersigned also considered the written statements by the claimant's
4 wife, Andrea Haydo, provided in June 2009 regarding the claimant's
5 functioning and assigns it little weight (Ex. B18E). Mrs. Haydo alleged that
6 the claimant had difficulties with bending, lightheadedness, prolonged sitting
7 without getting up to stretch, frequently going to the bathroom, and attention.
8 She also alleged that the claimant required taking breaks when cooking or
9 cleaning and spending up to 2 days per week in bed. However, her
10 allegations, which are similar to those alleged by the claimant herself, are not
11 sufficiently supported by the record for the various reasons already discussed
12 above. Also, the undersigned finds that the claimant's residual functional
13 capacity adequately addresses any limitations by limiting the claimant to less
14 than light level of work with manipulative, postural, environmental, and
15 mental limitations. Furthermore, the record lacks medical opinions that are
16 consistent with Mrs. Haydo's allegations.

17 Tr. 474. Plaintiff argues the ALJ erred in rejecting his wife's statement for the same reasons she
18 rejected his own subjective complaints, because those reasons were improper with respect to his
19 own credibility. But as discussed above, the ALJ did not err overall in finding plaintiff to be not
20 fully credible.

21 An ALJ, furthermore, may reject lay witness evidence if other evidence in the record
22 concerning the claimant's activities is inconsistent therewith. See Carmickle v. Commissioner,
23 Social Sec. Admin., 533 F.3d 1155, 1164 (9th Cir. 2008) (ALJ's rejection of lay witness
24 evidence because it was inconsistent with claimant's successful completion of continuous full-
25 time coursework constituted reason germane to claimant). In addition, as stated by the Ninth
26 Circuit in Valentine:

27 [The lay witness's] testimony of her husband's fatigue was similar to [the
28 claimant's] own subjective complaints. Unsurprisingly, the ALJ rejected this
29 evidence based, at least in part, on "the same reasons [she] discounted [the
30 claimant's] allegations." In light of our conclusion that the ALJ provided
31 clear and convincing reasons for rejecting [the claimant's] own subjective
32 complaints, and because [the lay witness's] testimony was similar to such

1 complaints, it follows that the ALJ also gave germane reasons for rejecting
2 her testimony.

3 574 F.3d at 694. Thus, here too, because the ALJ provided clear and convincing reasons for not
4 finding plaintiff to be entirely credible, and rejected plaintiff's wife's statement – which also was
5 substantially similar to plaintiff's own testimony – at least in part on those same reasons, the ALJ
6 provided germane reasons for rejecting that statement.

7 Plaintiff goes on to argue that in light of Bruce v. Astrue, 557 F.3d 1113 (9th Cir. 2009),
8 the ALJ erred in rejecting his wife's statement due to a lack of objective medical evidence in the
9 record to support it. It is true that in Bruce the Ninth Circuit held the claimant's wife's testimony
10 in that case could not be discredited "as not supported by medical evidence in the record." Id. at
11 1116. In so holding, the Ninth Circuit relied on its prior decision in Smolen, in which it held that
12 the ALJ improperly rejected the claimant's family testimony on the basis that medical records
13 did not corroborate the claimant's symptoms, because in so doing, the ALJ violated defendant's
14 directive "to consider the testimony of lay witnesses where the claimant's alleged symptoms are
15 unsupported by her medical records." Bruce, 557 F.3d at 1116 (citing 80 F.3d at 1289) (emphasis
16 in original). However, the Ninth Circuit did not address two of its earlier decisions, in which it
17 expressly held that "[o]ne reason for which an ALJ may discount lay testimony is that it conflicts
18 with medical evidence." Lewis v. Apfel, 236 F.3d 503, 511 (9th Cir. 2001); see also Vincent v.
19 Heckler, 739 F.2d 1393, 1995 (9th Cir. 1984) (ALJ properly discounted lay testimony that
20 conflicted with available medical evidence)).
21
22

23 Accordingly, although Bruce is the Ninth Circuit's most recent pronouncement on the
24 issue of discounting lay witness evidence due to inconsistency with the medical evidence in the
25 record, given that no mention of Lewis and Vincent were made in that case, and that neither of
26 the holdings in those earlier decisions concerning this issue were expressly reversed, it is not at

1 all clear that discounting lay witness evidence on this basis is no longer allowed. Nevertheless,
2 that apparent conflict in Ninth Circuit precedent does not prevent resolution of this issue in this
3 case, since, as discussed above, the ALJ provided other germane reasons for rejecting plaintiff's
4 wife's statement.

5 V. The ALJ's Assessment of Plaintiff's Residual Functional Capacity
6

7 If a disability determination "cannot be made on the basis of medical factors alone at step
8 three of the evaluation process," the ALJ must identify the claimant's "functional limitations and
9 restrictions" and assess his or her "remaining capacities for work-related activities." SSR 96-8p,
10 1996 WL 374184 *2. A claimant's residual functional capacity ("RFC") assessment is used at
11 step four to determine whether he or she can do his or her past relevant work, and at step five to
12 determine whether he or she can do other work. See id. It thus is what the claimant "can still do
13 despite his or her limitations." Id.
14

15 A claimant's residual functional capacity is the maximum amount of work the claimant is
16 able to perform based on all of the relevant evidence in the record. See id. However, an inability
17 to work must result from the claimant's "physical or mental impairment(s)." Id. Thus, the ALJ
18 must consider only those limitations and restrictions "attributable to medically determinable
19 impairments." Id. In assessing a claimant's RFC, the ALJ also is required to discuss why the
20 claimant's "symptom-related functional limitations and restrictions can or cannot reasonably be
21 accepted as consistent with the medical or other evidence." Id. at *7.
22

23 In this case, the ALJ assessed plaintiff with the following residual functional capacity:

24 . . . through the date last insured, the claimant had the residual functional
25 capacity to perform light work . . . except the claimant can lift and/or
26 carry up to 20 lbs. occasionally and 10 lbs. frequently; stand and/or walk
for up to 6 hours (with normal breaks) in an 8 hour workday; and sit for
up to 6 hours (with normal breaks) in an 8 hour workday. The claimant
can occasionally push and/or pull with his right upper extremity. The

1 **claimant can occasionally reach overhead and forward. The claimant can**
2 **never climb ropes/ladders/scaffolds and must avoid concentrated**
3 **exposure to vibrations. Further, the claimant requires a stable work**
4 **environment, e.g., no extreme stress.**

5 Tr. 469 (emphasis in original). Plaintiff argues this RFC assessment does not accurately reflect
6 all of his functional limitations. The undersigned agrees that because the ALJ erred in evaluating
7 the medical evidence in the record concerning plaintiff's mental impairments as discussed above,
8 it is unclear whether the ALJ's assessment of his residual functional capacity is complete. Thus,
9 remand for further consideration thereof is warranted.

10 VI. The ALJ's Findings at Step Five

11 If a claimant cannot perform his or her past relevant work, at step five of the disability
12 evaluation process the ALJ must show there are a significant number of jobs in the national
13 economy the claimant is able to do. See Tackett v. Apfel, 180 F.3d 1094, 1098-99 (9th Cir.
14 1999); 20 C.F.R. § 404.1520(d), (e). The ALJ can do this through the testimony of a vocational
15 expert or by reference to defendant's Medical-Vocational Guidelines (the "Grids"). Tackett, 180
16 F.3d at 1100-1101; Osenbrock v. Apfel, 240 F.3d 1157, 1162 (9th Cir. 2000).

17 An ALJ's findings will be upheld if the weight of the medical evidence supports the
18 hypothetical posed by the ALJ. See Martinez v. Heckler, 807 F.2d 771, 774 (9th Cir. 1987);
19 Gallant v. Heckler, 753 F.2d 1450, 1456 (9th Cir. 1984). The vocational expert's testimony
20 therefore must be reliable in light of the medical evidence to qualify as substantial evidence. See
21 Embrey v. Bowen, 849 F.2d 418, 422 (9th Cir. 1988). Accordingly, the ALJ's description of the
22 claimant's disability "must be accurate, detailed, and supported by the medical record." Id.
23 (citations omitted). The ALJ, however, may omit from that description those limitations he or
24 she finds do not exist. See Rollins v. Massanari, 261 F.3d 853, 857 (9th Cir. 2001).

25 At the second hearing, the ALJ posed a hypothetical question to the vocational expert that
26 REPORT AND RECOMMENDATION - 24

1 contained substantially the same limitations as were included in the ALJ's RFC assessment. See
2 Tr. 1113-14. In response thereto, the vocational expert testified that a hypothetical individual
3 with those limitations, and with the same age, education and work background as plaintiff, would
4 be able to perform other jobs. See Tr. 1114-15. Based on that testimony, the ALJ found plaintiff
5 to be capable of performing other jobs existing in significant numbers in the national economy.
6 See Tr. 474-75. Once more the undersigned agrees with plaintiff that the ALJ erred here, in light
7 of the ALJ's failure to properly evaluate the medical evidence in the record concerning plaintiff's
8 mental impairments and to properly assess his RFC.

10 Plaintiff further argues the ALJ's hypothetical question – and, for that matter, his residual
11 functional capacity assessment – also was incomplete, as it did not include an inability to sit for
12 more 20 to 30 minutes at a time, indicate difficulty with standing and/or walking, include a need
13 for numerous breaks for resting and going to the bathroom, or reflect difficulties with respect to
14 concentration, persistence, pace and hostility. In regard to the above alleged physical limitations,
15 there is no error, given that plaintiff has failed to show the ALJ improperly evaluated the medical
16 evidence in the record concerning his physical impairments. As for the alleged mental functional
17 impairments, it is not entirely clear what difficulties plaintiff alleges were not properly included.
18 Nevertheless, as previously discussed, remand for further consideration of the objective medical
19 evidence in the record regarding plaintiff's mental impairments is warranted.

21 Plaintiff further asserts it is difficult to imagine how the jobs identified by the vocational
22 expert could be performed, in light of his need to do simple tasks in a slow-paced environment
23 with the ability to sit/stand at will and take frequent breaks. But again, the ALJ did not err in
24 evaluating the medical evidence in the record concerning plaintiff's physical impairments and
25 limitations. Accordingly, there was no error in regard to the ALJ's failure to include a need to
26

1 sit/stand or to take frequent breaks. As for the limitation to simple tasks done in a slow-paced
 2 environment, once more it remains to be seen on remand whether or not those limitations would
 3 be warranted here.

4 VII. This Matter Should Be Remanded for Further Administrative Proceedings

5 The Court may remand this case “either for additional evidence and findings or to award
 6 benefits.” Smolen, 80 F.3d at 1292. Generally, when the Court reverses an ALJ’s decision, “the
 7 proper course, except in rare circumstances, is to remand to the agency for additional
 8 investigation or explanation.” Benecke v. Barnhart, 379 F.3d 587, 595 (9th Cir. 2004) (citations
 9 omitted). Thus, it is “the unusual case in which it is clear from the record that the claimant is
 10 unable to perform gainful employment in the national economy,” that “remand for an immediate
 11 award of benefits is appropriate.” Id.

12 Benefits may be awarded where “the record has been fully developed” and “further
 13 administrative proceedings would serve no useful purpose.” Smolen, 80 F.3d at 1292; Holohan
 14 v. Massanari, 246 F.3d 1195, 1210 (9th Cir. 2001). Specifically, benefits should be awarded
 15 where:
 16

17 (1) the ALJ has failed to provide legally sufficient reasons for rejecting [the
 18 claimant’s] evidence, (2) there are no outstanding issues that must be resolved
 19 before a determination of disability can be made, and (3) it is clear from the
 20 record that the ALJ would be required to find the claimant disabled were such
 21 evidence credited.

22 Smolen, 80 F.3d 1273 at 1292; McCartey v. Massanari, 298 F.3d 1072, 1076-77 (9th Cir. 2002).

23 Because issues still remain in regard to the medical evidence in the record concerning plaintiff’s
 24 mental impairments and limitations, his residual functional capacity and his ability to perform
 25 other jobs existing in significant numbers in the national economy, remanding this matter for the
 26 purpose of conducting further administrative proceedings is warranted.

CONCLUSION

Based on the foregoing discussion, the Court should find defendant improperly concluded plaintiff was not disabled. Accordingly, the Court should reverse defendant's decision and remand this matter to defendant for further administrative proceedings in accordance with the findings contained herein.

Pursuant to 28 U.S.C. § 636(b)(1) and Federal Rule of Civil Procedure ("Fed. R. Civ. P.") 72(b), the parties shall have **fourteen (14) days** from service of this Report and Recommendation to file written objections thereto. See also Fed. R. Civ. P. 6. Failure to file objections will result in a waiver of those objections for purposes of appeal. See Thomas v. Arn, 474 U.S. 140 (1985). Accommodating the time limit imposed by Fed. R. Civ. P. 72(b), the clerk is directed set this matter for consideration on **April 22, 2011**, as noted in the caption.

DATED this 7th day of April, 2011.


Karen L. Strombom
United States Magistrate Judge